

**GOVERNMENT OF INDIA  
MINISTRY OF YOUTH AFFAIRS & SPORTS  
(DEPARTMENT OF SPORTS)**

**LOK SABHA**

**UNSTARRED QUESTION NO.7411  
TO BE ANSWERED ON 22/05/2012**

**Implementation of PYKKA Scheme by  
Sports Clubs**

**SHRI NARENDRA SINGH TOMAR:**

**Will the Minister of YOUTH AFFAIRS AND SPORTS  
be pleased to state:**

- a) The roles being played by the sports club of Nehru Yuva Kendra Sangathan (NYKS) in the implementation of the Panchayat Yuva Krida Aur Khel Abhiyan (PYKKA) scheme;**
- b) The details of the provision being made for encouraging trained sports trainers under the PYKKA scheme;**
- c) The measures being taken for ensuring effective coordination with regard to the policy and implementation of the scheme between the Department of sports, New Delhi and the Ministry of Panchayati Raj as well as amongst the States in order to ensure full participation in the projects by the sports clubs of NYKS;**
- d) Whether the funds allocated under the same have been utilized for any other programmes of the Government; and**
- e) If so, the details thereof?**

**ANSWER**  
**THE MINISTER OF STATE (INDEPENDENT CHARGE)**  
**FOR YOUTH AFFAIRS & SPORTS**  
**(SHRI AJAY MAKEN)**

- (a) PYKKA scheme provides that club of Nehru Yuva Kendra Sangathan (NYKS) will be one of the implementing agencies of PYKKA at village/block Panchayat level.**
- (b) Community sports volunteers known as 'Kridashrees' engaged under PYKKA are engaged in managing the sports activities in the PYKKA playfields in village/block panchayats. They are undergo one week intensive training course.**
- (c) General Council of PYKKA, chaired by the Union Minister of Youth Affairs and co-chaired by the Union Minister of Panchayat Raj, is the highest policy making body for implementation of the PYKKA scheme. Secretary of the Ministry of Youth Affairs and Sports and the Secretary, Ministry of Panchayat Raj are Chairperson and Co-chairperson, respectively of the Executive Committee of PYKKA which approve action for implementation of the PYKKA scheme in the States/UTs. Secretaries of Department of Sports and Youth Affairs and the Department of Panchayat Raj from selected States/UTs are members of the Committee. Similarly, NYKS is a member of the General Council as well as of the Executive Committee. PYKKA scheme is being administered at village/block panchayats through the State Governments. Village/block panchayats may involve 'NYK clubs' to manage the sports activities in their PYKKA playfields.**
- (d) No, Madam.**
- (e) Does not arise.**

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## **SCHEME OF ASSISTANCE FOR THE CREATION OF URBAN SPORTS INFRASTRUCTURE**

### **1. Introduction**

- 1.1 This is a Central Scheme that aims at addressing the entire "Sports Eco System" holistically, namely, players training/coaching and development and infrastructure. In the past, a series of discrete schemes have been in operation to address each of these objectives separately.
- 1.2 When the erstwhile Schemes for Sports Infrastructure were transferred to the State sector in 2005, a large number of sports facilities were created, but remained under-utilised for want of proper maintenance, coaches, equipment, etc. In addition, sizeable infrastructure, created specially for National Games also remains under-utilized or unutilized. Hence, there is need to have an effective mechanism available at the Centre or in the State to encourage their productive utilization.
- 1.3 This issue was discussed at the Conference of State Sports Ministers held in 2009 and 2010, and it was unanimously resolved to introduce a comprehensive scheme for supporting the creation of urban sports infrastructure. Thereafter, this matter was taken up with the Planning Commission during the Mid-term Review of the 11<sup>th</sup> Plan as well as the Annual Plan discussions. The Planning Commission agreed in principle for the introduction of a comprehensive Central scheme for promotion of Urban Sports Infrastructure on a pilot scale i.e., on the basis of feasibility and viability and not on a uniform basis. Accordingly, an allocation of `123 cr. was made for this purpose in the department's budget for 2010-11. However, the pilot scheme proposes an allocation of `30 cr. for 2010-11 and Rs. 60 crore for 2011-12. Accordingly, the scheme was to be implemented on a pilot basis up to 2011-12. At the end of the 11<sup>th</sup> Plan period, the scheme is to be evaluated before being considered for conversion to a full-fledged scheme in the 12<sup>th</sup> Five Year Plan.
- 1.4 In the above background, the present scheme envisages the following structure:
  - i) Development of Community play-fields – State Government through Play Fields Associations;
  - ii) Coaching and Coach Development Programme – Through Central and State Governments by means of structured training to provide Coach Education and Physical Education (Teachers as well as Coaches, including Community Coaches); and
  - iii) Players Academies – The SAI Centres will provide the nucleus of a hub and spoke model for such Academies, catering to premier sports in each State.

1.5 To operationalize the above concept, the scheme focuses on the following approach:

- i) Promote and support a mechanism at national and state level to encourage, assist and preserve community play fields;
- ii) Incentivize the utilization of infrastructure already available in the states at all levels by filling up critical gaps;
- iii) Create new need-based infrastructure subject to fulfilling all requirements for its optimal utilization, including financial viability; and
- iv) To promote capacity building among coaches, including community coaches.

1.6 The main differences between the present scheme and the erstwhile central sector sports infrastructure schemes are as follows: -

- (i) the present scheme takes a holistic view of sports development and does not confine itself to the creation of standalone sports infrastructure;
- (ii) the projects supported under this scheme will be linked to the National Playing Fields Association of India (NPFAI) and the Sports Authority of India (SAI) within their respective areas of operation, and not treated as standalone projects;
- (iii) the eligible beneficiaries are specifically defined keeping in mind the sustainability factor;
- (iv) projects are prioritized and standardized;
- (v) Emphasis is placed on sustainability and optimal utilization of existing playing facilities; and
- (vi) Provision is kept for coach development programme.

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## **2. Community Sports Development**

- 2.1 Community sports facilities are necessary to provide universal access to sports facilities at the grassroots level. The Government has set up National Playing Field Association of India (NPF AI) with the primary objective of protecting, preserving, promoting, developing and improving playing fields and open spaces in the country. Apart from evolving a national policy for playing fields, NPF AI aims at enhancing public awareness about the need for play-fields, and sensitizing local bodies to develop minimum standards/ regulations for provision and protection of safe open spaces. Since it is the responsibility of states and local bodies to cater to these needs, all States and Union Territories have been advised to set up state-level associations for promotion, protection and preservation of play fields.
- 2.2 The present scheme will provide for a period of 2 years annual assistance @ Rs. 50 lakh to each state and Rs. 25 lakh to each Union Territory that sets up and operates a state-level playing field association. The association must be modelled on the lines of the NPF AI. The annual assistance should be utilised to further the objectives of the association, including meeting establishment and administrative expenses, maintaining a comprehensive database of registered playing fields, providing legal assistance to endangered playing fields, conducting seminars/ workshops, and providing assistance to support pilot projects at the state level. On registering the society and making it operational, States/ UTs will become eligible to apply for and avail of the annual grant. At the national level, NPF AI will receive an annual grant @ Rs.2.5 crore per annum for carrying out similar activities, including supporting pilot projects for States to emulate them. All projects assisted by NPF AI have to get themselves registered with NPF AI and enter into an Memorandum of Understanding (MoU) with it as a community playing facility as per the model MoU placed at Annexure 1.

**(P.T.O)**

### **3. Creation of Sports Training Facilities/ Players Academies**

3.1 At present, the preparation of national athletes is supported by SAI, which is fully financed by the Government of India. SAI operates several schemes for identification and development of talent at national level. In doing so it also helps States in terms of sports infrastructure support and deployment of coaches. This support is extended under different SAI schemes like the SAI Training Centre (STC) scheme, Special Area Games (SAG) scheme and SAI extension centres scheme. However, its spread is confined to locations where SAI already has a physical reach. The creation of such facilities throughout the country is limited by the budgetary constraint and shortage of coaches in SAI.

3.2 With a view to overcoming these constraints and ensuring maximum utilization and sustainability of such facilities, the present scheme envisages development of sports training infrastructure in partnership mode with State Governments/ local bodies/ colleges/ universities/ sports control boards on the one hand, and SAI on the other. Under the scheme, the Ministry of Youth Affairs and Sports (MYAS) will provide assistance directly, for the creation of need-based sporting infrastructure in States/ UTs, which will also be made available to SAI free of charge on time sharing basis to train its trainees, and for holding Sports competitions and National Coaching Camp. The entire responsibility of maintenance of the said infrastructure will be that of the State Government/ UT/ beneficiary entity.

3.3 With a view to maintaining focus on mother sports and popular sports, especially those in which we have good medal prospects, the following types of sports infrastructure will get preference over others:

- (i) Synthetic playing surface (for hockey, football and athletics);
- (ii) Multipurpose indoor hall.

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3.4 The approximate cost of these projects as per current CPWD schedule of rates is as under:-

S. No.	Name of field of play	Approximate cost in (₹)	Brief specifications
1.	Synthetic Athletic Track	5.50 cr. with normal lighting.	<ol style="list-style-type: none"> <li>1. International standard size IAAF approved with Class II certification synthetic athletic field complete including foundation, sub base &amp; water hydrants at regular intervals</li> <li>2. Change room for boys &amp; girls with toilet block</li> <li>3. Facility for Hammer throw, Javelin throw, discus throw &amp; Short put</li> <li>4. Facility for High jump</li> <li>5. Facility for Pole vault, Long jump &amp; Triple jump on both sides</li> <li>6. Facility for steeple chase track with water jump</li> <li>7. RCC drain with CC cover</li> </ol>
2.	Synthetic Hockey field	4.50 crore (5.00 crore with normal lighting)	<ol style="list-style-type: none"> <li>1. International standard size FIH approved with certification synthetic hockey field including foundation &amp; sub base</li> <li>2. Enclosures for judges/players</li> <li>3. Water sprinkler system</li> <li>4. Mild steel chain link fencing</li> <li>5. Tube well – 1 No.</li> <li>6. RCC sump of 60,000 ltr. Water capacity</li> <li>7. CC Paver blocks of M-35 grade, 50mm thick all around</li> <li>8. Change rooms for boys &amp; girls with toilet block</li> <li>9. RCC drain with plastic coated steel covers</li> <li>10. Pump room construction including electrical works, i.e. 2 No. motors of 40 H.P. &amp; electrical panels complete</li> <li>11. Foot wash trough</li> </ol>
3.	Synthetic turf Football ground	4.50 crore with normal lighting	<ol style="list-style-type: none"> <li>1. International standard size FIFA approved synthetic Football ground including sub base.</li> <li>2. Mild steel chain link fencing</li> <li>3. CC paver block footpath all around</li> <li>4. Change room for boys &amp; girls with toilet block</li> <li>5. RCC drain with CI grating</li> </ol>
4.	Multipurpose Hall of size 60M x 40M	6.00 crore	<ol style="list-style-type: none"> <li>1. Imported maple wood flooring, brick walls Standard steel roof, truss frames covered with pre-coated galvanized iron profile sheets, height 12.5M, lighting, Cat walk</li> <li>2. Change room for boys &amp; girls with toilet block.</li> </ol>

CPWD, State PWD, or any Central or State PSU will be engaged for construction of the projects. The CPWD/ State PWD schedule of rates will be adopted for preparing the estimates.

3.5 The following entities will be eligible to receive assistance for creation of sports infrastructure under this scheme: -

- (a) State Governments;
- (b) Local Civic Bodies;
- (c) Schools, Colleges and Universities under Central/ State Governments; and
- (d) Sports Control Boards.

3.6 The applicant will also provide the following information:

**ACCESS:**

- (a) Free public access to informal play spaces;
- (b) Affordable pay and play schemes for other facilities;
- (c) Availability of coaching facilities; and
- (d) Cross subsidizing model through PPP will be permissible.

**PARTNERSHIPS:**

- (a) Linkages with local clubs, sports clubs and leagues;
- (b) Linkages with local sports associations; and
- (c) Business partnerships to enhance viability.

3.7 The applications will be considered by a Departmental Committee chaired by the Joint Secretary in-charge of the scheme in the Ministry of Youth Affairs and Sports (MYAS) ; Executive Director (Operations), SAI; Director/ Deputy Secretary (Sports) MYAS; Director (Coaching), SAI; Superintending Engineer, SAI as members. Representative of States/beneficiary institutions may be invited if required. The Director/Deputy Secretary in-charge of the scheme, MYAS will be the Member-Secretary of the Departmental Committee. The Government shall consider the recommendations of the Committee. The beneficiary State/UT/ organisation will enter into an MoU with SAI as per the model MoU placed at Annexure 3.

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3.8 Each State/UT shall get not more than two projects in a year.

3.9 Ministry of Statistics and Programme Implementation, Administrative Ministry for MPLAD scheme, agreed to the convergence of USIS with the MPLAD scheme for creation of durable assets like Multi-purpose Hall, synthetic Athletic Track/Hockey field/Football Turf etc. vide their letter No. C/42(7)/2011-MPLADS dated 15<sup>th</sup> March, 2012. It is, therefore, possible for an M.P to contribute for creation/up-gradation of sports infrastructure projects in States/UTs from his annual allocation under MPLAD scheme. The M.P may therefore contribute at least 50% of the grant admissible for a USIS project; balance being met from the budgetary provision of USIS. In this arrangement, the restriction of two projects for one state in one year will not apply; maximum of two additional projects per State/UT in a year would be allowed, provided contribution to the extent of at least 50 % of the admissible grant under the USIS, for each project is made by an M.P.

3.9 The execution of the projects approved under the scheme will be monitored by a committee comprising of a representative each from MYAS, nearest SAI regional/sub centre, beneficiary State/UT/Organization and an engineer from the construction agency.

#### **4. Coach Development**

4.1 States/ UTs will be assisted to depute coaches per year to undergo refresher course. The maximum admissible assistance per coach shall be Rs 50, 000/- towards training, training material and boarding and lodging. The travel expenses and other allowances will be the responsibility of the State/ UT Government. The State Governments/ UTs will obtain bond from the nominated coaches not to leave service before 2 years of receiving the training.

5. The financial rates and norms may be revised from time to time with the approval of Internal Finance Division subject to the overall annual budget allocation. Similarly, the administrative division in charge of the scheme may make changes in the scheme that do not have financial implications with the approval of the Minister.

6. **Conclusion:** This Central Scheme is expected to promote a number of pilot projects across the country, which integrate the complete sport eco-system, and serve as models for States to replicate and up-scale through their own resources.

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**MEMORANDUM OF UNDERSTANDING**

This Memorandum of Understanding is executed at New Delhi on \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_.

**BETWEEN**

The Member Secretary National Playing Fields Association of India (NPFAI), Department of Sports, Shastri Bhawan, Dr. Rajendra Prasad Road, New Delhi, hereinafter called as FIRST PARTY.

**AND**

The Beneficiary organisation through its authorized representative, hereinafter called as SECOND PARTY.

The term FIRST PARTY and SECOND PARTY shall mean and include their respective representatives, assigns, successors in interest etc. unless repugnant to the context.

AND WHEREAS the FIRST PARTY has agreed to provide financial assistance to the SECOND PARTY to create new or upgrade/ repair the existing sports infrastructure as detailed in the annexure, to promote "COMMUNITY SPORTS" as a pilot project under the Urban Sports Infrastructure Scheme.

**NOW THIS MEMORANDUM OF UNDERSTANDING WITNESSTH AS UNDER:-**

1. The sports facilities so created/upgraded and the surroundings, including fencing etc. will be maintained and operated by the SECOND PARTY.
2. These sports facilities shall be used by the members/students of the SECOND PARTY during the functional hours and the SECOND PARTY shall encourage/allow the persons residing in the vicinity to utilize the sports facilities beyond school/college/association timings.
3. The SECOND PARTY may charge nominal fee from the users as per the rates comparable to the rates charged by SAI under their 'Come and Play' scheme.
4. The cost of maintenance, equipment, pay perks etc. in respect of coach/staff so employed to smoothly run the facilities shall be borne by the SECOND PARTY from its own resources which could be raised by it in the form of user fees/voluntary contributions etc. as determined on the basis of the norms prescribed in clause 3 above.

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5. That the sports facilities created/upgraded under the MoU may be used for the purposes mentioned above on non-commercial basis.
6. The SECOND PARTY will implement the MoU in a manner that the normal functioning of the organization is not affected in anyway, at any time.
7. That this MoU between the parties shall be effective for five years from the date of execution. The SECOND PARTY shall not alter/dismantle/dispose of any of the assets created under this dispensation during this period without the approval of the FIRST PARTY.
8. All facilities created under this MoU shall always remain in the possession of SECOND PARTY.

THAT all approvals, consents and notices under this MoU shall be in writing and may be served by sending the same by registered post addressed to the FIRST PARTY or SECOND PARTY at its last known place of work under due acknowledgement. Such notice shall also be deemed to be completed in case personally delivered under acknowledgement due, to the office address of the parties hereinafter.

THAT it will be permissible for the FIRST PARTY and/ or its authority and/ or duly authorized representative to visit the sports facilities created under the MoU, to ascertain and verify the bonafide use thereof by and on behalf of the SECOND PARTY.

THAT in case of any dispute and difference arising out of this MoU between the parties herein such dispute shall be referred to the Secretary (Sports), Ministry of Youth Affairs & Sports whose decision shall be final and binding upon the parties.

In witness whereof the parties in the MoU have signed this on \_\_\_ day of \_\_\_\_\_ and at \_\_\_\_\_ as mentioned hereinabove in the presence of the following witnesses:

**Witnesses:**

1. For and on behalf of FIRST PARTY
2. For and behalf of SECOND PARTY

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**(P.T.O)**

**FORM OF APPLICATION FOR CENTRAL FINANCIAL ASSISTANCE**

**FOR**

**CREATION OF COMMUNITY SPORTS INFRASTRUCTURE**

(Before forwarding the application to the Central Government, it may be ensured that the certificate below the application form has been duly signed on behalf of the State Government/ Union Territory Administration/ Local Body/ Sports Control Board/ College/ University.

- 1 Name of applicant
- 2 Address along with phone number and email
- 3 Name of the Project
- 4 Location of the Project
- 5 Area of Land
- 6 Land ownership - owned/leased  
(The title of the land should be clear and free from all encumbrances)
- 7 Sports facilities to be created
- 8 Estimated cost of the Project
  - (a) Own Sources;
  - (b) State Government/UT Admn. Grant.
- 10 Details of existing sports facilities, if any
- 11 (a) Whether any Central Grant has been received for this project in the past;  
(b) If so, indicate sanction number and amount;
12. Deployment of coaches.
13. Time required for completion of the project

**contd.....**

14. Justification for the proposal
15. Present performance of the entity in sports promotion
16. Details of discipline-wise infrastructure owned, managed and operated by it at the same station/site
17. Existing utilization (in respect of Brownfield projects) and impact of proposed sports infrastructure on growth in participation, retention of existing participation level, identification and development of new talent, etc
18. A self-contained business plan for establishing sustainability of the project, including meeting of operations and maintenance cost
19. Details of existing partnerships, if any
20. Management structure for sports development and operations of the existing and proposed facilities.
21. Delivery capability
22. Broad plan, estimate and time schedule for execution
23. **ACCESS:**
  - (a) Free public access to informal play spaces
  - (b) Affordable pay and play schemes for other facilities
  - (c) Availability of coaching facilities
  - (d) Cross subsidizing model through PPP will be permissible
24. **PARTNERSHIPS:**
  - (a) Linkages with local clubs, sports clubs and leagues
  - (b) Linkages with local sports associations
  - (c) Business partnerships to enhance financial viability

We undertake to follow a project approach for the proposed infrastructure so as to ensure its proper maintenance and utilization after it is created.

We certify that the information given above is correct. We hereby guarantee that the facilities of the Project will be made available for bonafide purpose to the general public free of cost or on nominal/token payment only.

Authorized Signatory

Name & Designation

(with rubber seal )

It is certified that the information given above by the applicant is correct. The State/ Union Territory Government/ Sports Control Board/ Local Body/ College/ University is satisfied that the project will be completed within the period indicated against column 12 above, and also undertake to provide funds, over and above the Central Government grant, and resources for timely completion on the project.

Signature

Name:

For & on behalf of the Applicant Organization  
Rubber Stamp

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**MEMORADUM OF UNDERSTANDING**

THIS AGREEMENT is made and entered into on this day, the ----- between the Regional Office of Sports Authority of India (SAI) having its Office at ----- (hereinafter called the "FIRST PARTY") and the Beneficiary State/UT/organisation (hereinafter called the "SECOND PARTY").

2. WHEREAS SAI is implementing a number of Sports Promotion Schemes in the country, viz., SAI Training Centre Scheme, Special Area Games Scheme, National Sports Talent Contest Scheme, Army Boys Sports Company Scheme and Centre of Excellence Scheme.

AND WHEREAS the SECOND PARTY have availed central grant for creation of Sports training facilities at \_\_\_\_\_ as detailed in Annexure-A.

And WHEREAS the SECOND PARTY has agreed to make available the above sports facilities to the FIRST PARTY on time sharing basis to train the latter's trainees and for holding sports competitions/National Coaching Camps on long term basis for a minimum period of 10 years (which may be extended on mutual agreement).

AND WHEREAS the SECOND PARTY has agreed that the decision to make available such properties for the purpose of the agreement, shall not be revoked by the SECOND PARTY, without the consent of the FIRST PARTY.

AND WHEREAS further the SECOND PARTY will take full responsibility, in meeting recurring expenses towards the maintenance and repair of the facilities created and handed over.

**(P.T.O)**

3. NOW BY THESE PRESENTS, it is hereby agreed by and among the parties as under:

- (i) In pursuance of this agreement the "SECOND PARTY" does hereby place at the disposal of the "FIRST PARTY" ALL THE SAID FACILITIES on agreed time-sharing basis as detailed in Annexure-"B", including the use of hostel facilities, if available, for holding inter-SAI and other competitions and national coaching camps imparting training to its trainees free of charge.
- (ii) After the said building/playgrounds are placed at the disposal of the "FIRST PARTY, it will be the responsibility of the SECOND PARTY to maintain the said premises/Play Field etc. The Second Party will be fully responsible for the recurring expenditure of maintenance of synthetic playing surface e.g. watering, provision of electricity, manpower & operation of sprinklers & other allied maintenance works, which also includes payment of property Taxes, Local Taxes etc.
- (iii) FIRST PARTY, i.e. SAI will give at least one month's advance notice period to SECOND PARTY if a National Camp is to be scheduled in this Centre. Both the parties, i.e., first and second parties shall use the play fields on mutually agreed time-sharing basis so that optimum utilization of the **Synthetic Playing Surface/ Sports facility** is ensured.

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- (iv) Both parties will be entitled to hold all important sports events or related functions at the premises provided that it does not interfere with the training programme mutually agreed to. However, it is clarified that, under no circumstances any non-sports event will be permitted within the premises.
  
- (v) Initially the agreement between two parties will be for a period of 10 years from the date of execution of this agreement which may be extended on mutual agreement.
  
- (vi) In the event of any dispute or difference arising out of or in any way relating to or concerning all these presents, the same shall be referred to the Secretary, Ministry of Youth Affairs & Sports, Government of India for arbitration. The award of the Arbitrator shall be final and binding on the parties to these presents. The arbitration procedure shall be in accordance with the provision of Arbitration Act, as applicable at that time. All disputes shall be subject to the jurisdiction of Delhi Courts only and exclusively.

**(P.T.O)**

**IN WITNESS WHEREOF, THE PARTIES HERETO HAVE CAUSED THIS AGREEMENT TO BE FULLY EXECUTED AS ON THE DAY AND YEAR FIRST ABOVE WRITTEN.**

FIRST PARTY

SECOND PARTY

Regional Director/Director In-charge

Authorized Signatory

SAI, ----- Centre, ----- (Place)

Witnesses

1.

2.

**contd.....**

**ANNEXURE "A"**

**Details of sports infrastructure facilities/projects created by second party with Central assistance**

**ANNEXURE "B"**

**Requirement of SAI (First Party) in terms of use of the facility created: -**

- (i) Holding National Coaching Camps;
- (ii) Organising Inter-SAI Competitions / Tournaments; and
- (iii) Holding Training / Camps for SAI Trainees.

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